





Upland Wetland Habitats

Climate Change Vulnerability Assessment Synthesis for Oʻahu

An Important Note About this Document: This document represents an initial evaluation of vulnerability for upland wetland habitats on O'ahu based on expert input and existing information. Specifically, the information presented below comprises vulnerability factors selected and scored by habitat experts, 1 relevant references from the literature, and peer-review comments and revisions (see end of document for methods and defining terms). The aim of this document is to expand understanding of habitat vulnerability to changing climate conditions, and to provide a foundation for developing appropriate adaptation responses.

Habitat Description

On O'ahu, upland wetland habitats include bogs, swamps, and marshes that occur above 100 m (328 ft; Vuln. Assessment Workshop, pers. comm., 2016). O'ahu's upland wetlands receive significant moisture via rainfall, fog, and groundwater (Miller et al. 1989; Schubert 2012), and moisture is trapped by impermeable substrate, promoting highly saturated soils (Cuddihy 1988; Pacific Coast Joint Venture Hawai'i 2006). Upland wetlands typically occur in openings of the surrounding rainforest, are small in size, and feature a mixture of mud, standing water pockets, and highly endemic and specialized species, including mosses, hummock-forming endemic sedges and grasses, and some dwarf woody plants (Cuddihy 1988; Medeiros et al. 1991; Pacific Coast Joint Venture Hawai'i 2006).

Oʻahu has two significant natural upland wetland habitats: the Mount Kaʻala summit plateau and Kaʻau Crater (Vuln. Assessment Workshop, pers. comm., 2016). The summit plateau of Oʻahu's higest mountain, Mount Kaʻala (1227 m, 4025 ft; Hawaiʻi Department of Land and Natural Resources 1990; Hawaiʻi Department of Land and Natural Resources 2015), hosts an upland swamp community (Polhemus 2015) consisting of relatively undisturbed ʻōhiʻa lehua (*Metrosideros polymorpha*; Hawaiʻi Department of Land and Natural Resources 1990), as well as uluhe (*Dicranopteris linearis*) and ʻamaʻu ferns (*Sadleria cyatheoides*; Schubert 2012). Kaʻau Crater is found in the windward, southern Koʻolau Mountains at roughly 460 m (1,509 ft), and features an extensive upland marsh area (Polhemus 2015) harboring ʻōhiʻa lehua, ʻukiʻuki (*Dianella sandwicensis*), and ʻuki (*Cladium jamaicense*), among other species (Schubert 2012).

¹ This information was gathered during a vulnerability assessment and scenario-planning workshop in December 2016 (http://ecoadapt.org/workshops/oahuvulnerabilityworkshop). Further information and citations can be found in the Hawaiian Islands Climate Vulnerability and Adaptation Synthesis and other products available online at www.bit.ly/HawaiiClimate.





Habitat Vulnerability

Upland wetland habitats on O'ahu were evaluated as having moderate vulnerability to climate change due to moderate-high sensitivity to climate and non-climate stressors, moderate-high exposure to projected future climate changes, and moderate adaptive capacity.

Climatic factors including precipitation, soil moisture, height of the lifting condensation level, and drought affect water availability in upland wetlands, which along with air temperature, affects vegetation survival, composition, and peat formation. Wildfire and

Upland Wetland Habitats	Rank	Confidence
Sensitivity	Moderate-High	Moderate
Future Exposure	Moderate-High	Low
Adaptive Capacity	Moderate	Moderate
Vulnerability	Moderate	Moderate

tropical storms affect wetland sediment input via erosion. Disease increases mortality of upland birds. Non-climate stressors such as invasive species (e.g., ungulates, flammable grasses, trees, and shrubs) can further alter upland wetland vegetative composition by displacing native species. Invasive vegetation also alters ecological processes, such as fire.

Upland wetlands occupy only a small area on O'ahu and are structurally degraded by invasive species. Upland wetlands have essentially no room to migrate in response to climate change due to their dependence on topographic location and geology. Additionally, the restricted range of component specialist and endemic species undermines overall habitat adaptive capacity. Vegetation appears to be somewhat resistant to invasives in the absence of disturbance, and able to recover from prior disturbance once disturbances (e.g., pigs) are removed. Additionally, vegetation seems somewhat adapted to seasonal variations in water availability, although large shifts in precipitation would likely lead to community composition changes. Management potential in the face of climate change is bolstered by high societal value, regulatory protection, and location of one wetland area within Natural Area Reserve boundaries.

Sensitivity and Exposure

Climatic Factors and Disturbance Regimes

Upland wetland vegetation is adapted to highly saturated soils, and thus is sensitive to climatic changes that affect water availability, including precipitation amount and timing, soil moisture, the height of the lifting condensation level, and drought (Table 1). Increased moisture availability may increase vegetation productivity, while decreased moisture availability could shift vegetative composition, decrease plant survival, and affect peat formation. Upland wetland vegetation and peat formation may additionally be influenced by warmer air temperatures. Upland wetlands are also sensitive to wildfire and tropical storms, which affect overall sediment delivery. Upland wetland birds are vulnerable to mortality from avian malaria.





Table 1. Current and projected future trends in climatic factors and disturbance regimes, as well as their potential impacts on upland wetland habitats. This habitat is sensitive to the climatic factors and disturbance regimes listed below, and will likely be exposed to projected future changes in them. All factors were ranked as having a moderate or higher impact on this habitat.

Climatic factors and disturbance regimes

Moderate-high impact (moderate confidence)

Precipitation (amount & timing) & soil moisture

Historical and current trends

- Since 1920, precipitation has decreased across the Hawaiian Islands, with the strongest drying trends occurring over the last 30 years (Frazier et al. 2016; Frazier & Giambelluca 2017)
- From 1920 to 2012, dry-season (May–Oct.) precipitation on O'ahu declined an average of 0.8% per decade across the island. Declines were greatest at high elevations (up to 4%); some areas on the leeward coast had very slight increases (up to 1%; Frazier & Giambelluca 2017)
- From 1920–2012, wet-season (Nov.–April) precipitation on O'ahu declined an average of 1.68% per decade across the island, with the largest declines at moderate and high elevations, especially on the leeward side (Frazier & Giambelluca 2017)
- No information is available about soil moisture trends over time

Projected future trends

Precipitation projections are highly uncertain because they vary in projected direction and magnitude, and will be affected by shifts in the El Niño-Southern Oscillation (ENSO) and Pacific Decadal Oscillation (PDO), as well as the amount of future greenhouse gas emissions. Possible future scenarios include:

- Slight decrease or no change by 2100 (Keener et al. 2013)
- Moderate decrease in precipitation across all seasons by 2100 (16% to 22% decrease in wet-season precipitation; 16% to 28% decrease in dry-season precipitation; Elison

Potential impacts on habitat

- Rainfall delivers water and sediment to upland wetlands and helps maintain high water table levels (Schubert 2012)
- Increased precipitation would benefit upland wetlands (Vuln. Assessment Workshop, pers. comm., 2016):
 - Higher rainfall increases vegetative productivity (Schubert 2012)
 - High soil moisture and nutrient-poor soils likely help prevent forest encroachment (Loope et al. 1991)
- Decreased precipitation and drier conditions cause upland wetland desiccation, affecting wetland persistence (Polhemus 2015)
 - Both the Mt. Ka'ala summit swamp and Ka'au Crater upland marsh are at risk of losing all wetland area by 2100 due to drying conditions (Polhemus 2015)
- Significant shifts in precipitation and moisture availability will alter vegetative composition (Hotchkiss & Juvik 1999; Schubert 2012)
- Generally, precipitation timing has less impact than
 precipitation amount, as upland wetlands receive enough
 precipitation to remain wet year-round (Medeiros et al.
 1991; Schubert 2012); however, more prevalent seasonal
 precipitation changes could cause significant wetland
 change (Vuln. Assessment Workshop, pers. comm., 2016)





	 Timm et al. 2015) By 2100, slightly increased windward precipitation in the dry season (up to 20%) and slight to moderate decreases in wet-season windward precipitation and leeward precipitation in both seasons (Zhang et al. 2016) No regional soil moisture projections are available, but soil moisture is likely to decline in the future, especially if precipitation decreases as air temperatures increase (Longman et al. 2015) 	
Drought	 Historical and current trends Drought length increased in 1980–2011 compared to 1950–1979 (Chu et al. 2010) Drought conditions are usually less prevalent during La Niña years, and more prevalent during El Niño years (Dolling et al. 2009; Chu et al. 2010) Projected future trends Drought projections are highly uncertain because they are primarily dependent on precipitation projections, which are variable and have high uncertainty. Possible future scenarios include: Drought risk is likely to increase by 2100 for low-elevation leeward areas, decrease at high elevations, and remain static elsewhere (Keener et al. 2012) 	 Potential impacts on habitat Drought can cause foliage dieback or mortality of upland wetland vegetation (Loope et al. 1991; Schubert 2012), particularly if paired with high temperatures (Loope et al. 1991) Lower water tables may accelerate decomposition rates, affecting peat accumulation (Loope et al. 1991) Drought may eliminate rainfall-dependent upland wetlands or reduce their size (Vuln. Assessment Workshop, pers. comm., 2016) This could reduce breeding habitat for mosquitoes, with potential benefits to upland birds (Vuln. Assessment Reviewers, pers. comm., 2017) Drought increases fire risk (Conry & Cannarella 2010)
Tropical storms/ hurricanes	 Historical and current trends Tropical storm frequency was particularly high from 1982–1995, but then decreased slightly from 1995–2000 (Chu 2002) Overall, tropical storm frequency increased slightly since 1966–1981 (Chu 2002) 	 Storms may cause significant sediment input via erosion to upland wetlands, affecting vegetative composition (Schubert 2012) Upland wetlands may be lost if storm events change the structure of areas responsible for water retention (Vuln. Assessment Workshop, pers. comm., 2016) Storms (e.g., hurricanes) can reduce canopy cover in





	Projected future trends	upland swamps, potentially contributing to drier
	 Tropical storm projections are highly uncertain because they are influenced by large-scale patterns within the ocean and atmosphere (Murakami et al. 2013). Possible future scenarios include: Increased frequency and strength of tropical storm activity around the Hawaiian Islands due to a northwest shift in storm track and increased strength because of large-scale changes in environmental conditions (Murakami et al. 2013) 	conditions (Polhemus 2015)
Changes in	Historical and current trends	Potential impacts on habitat
lifting condensation level	 No information is available on elevation changes of the lifting condensation level (i.e. cloud base height) Projected future trends No projections are available for the lifting condensation level 	 Trade winds and orographic uplift affect the amount of precipitation upland wetlands receive, thereby affecting water levels and vegetative composition (Schubert 2012) Upland wetlands may be lost if the lifting condensation level elevation changes (Vuln. Assessment Workshop, pers. comm., 2016)
Air temperature	Historical and current trends	Potential impacts on habitat
	• From 1975–2006, the rate of air temperature increases has accelerated to 0.2°C (0.36°F) per decade, compared to overall increases of 0.04°C (0.07°F) per decade for all records from 1919–1975; the strongest warming is found at high elevations and in winter minimum temperatures (Giambelluca et al. 2008)	 Warmer air temperature may contribute to altered vegetation composition (Schubert 2012) Warmer air temperatures may increase decomposition rates, affecting peat accumulation (Loope et al. 1991)
	Projected future trends	
	Projections that air temperature will increase are highly certain, although the magnitude of change is less certain. Possible future scenarios include: Air temperature increases by 2°C (3.6°F) to 3.5°C (6.3°F) across the Hawaiian Islands by 2100, with more significant	





	More frequent and more intense extreme heat days (Keener et al. 2012)	
Wildfire	Historical and current trends	Potential impacts on habitat
	 From 1904–2011, the overall trend has been towards increases in area burned across all of the Hawaiian Islands, but with high interannual variability (Trauernicht et al. 2015) Projected future trends No regional wildfire projections are available, but increased wildfire is likely if drier conditions and more drought occur (Trauernicht et al. 2015) 	 Wildfire is uncommon in upland wetlands, but can decrease native biomass (Vuln. Assessment Workshop, pers. comm., 2016) Wildfires may indirectly influence the Ka'au Crater by altering the broader water catchment; for example, wildfires may reduce water capture and infiltration by native forests and/or increase erosion and sedimentation (Conry & Cannarella 2010)
Disease	Historical and current trends	Potential impacts on habitat
	 No information is available for plant disease Projected future trends 0.4 million forested acres across the Hawaiian Islands are at risk of experiencing a 25% decrease in standing live basal area by 2027 due to the combined threat of insects and disease (not taking climatic changes into account; Krist et al. 2014) Although it is not yet present on O'ahu, if 'ōhi'a rust (Austropuccinia psidii) spreads to the island, its greatest threat will be to windward slopes (Krist et al. 2014) 53,000 acres across the Hawaiian Islands are at risk due to koa wilt (Fusarium oxysporum f. sp. koae; Krist et al. 2014) Little change is expected in the suitable climatic space for 'ōhi'a rust (Hanna et al. 2012) 	 There are several diseases not yet present on O'ahu (e.g., 'ōhi'a rust) that could significantly change forest structure and species composition, affecting the broader water catchment (Vuln. Assessment Workshop, pers. comm., 2016) Upland birds are vulnerable to avian malaria spread by mosquitos (Benning et al. 2002; Atkinson et al. 2014), and mosquitos already occur at all elevations on O'ahu (Vuln. Assessment Reviewers, pers. comm., 2017)





Non-Climate Stressors

Sensitivity of the habitat to climate change impacts may be highly influenced by the existence and extent of, and current exposure to, non-climate stressors (Table 2). Invasive ungulates can destroy native vegetation and promote the spread of invasive grasses, trees, and shrubs. Invasive vegetation can outcompete and displace native vegetation and alter ecological processes (e.g., fire).

Table 2. Key non-climate stressors that affect the overall sensitivity of upland wetland habitats to climate change. All factors were ranked as having a moderate or higher impact on this habitat.

Non-climate stressors Moderate impact (high confidence)		
Invasive/ problematic ungulates	• Invasive pigs (Sus scrofa) can disturb and destroy upland wetland vegetation — particularly understand vegetation — by recting and trampling (Guddiby 1988)	
	particularly understory vegetation — by rooting and trampling (Cuddihy 1988; Hawai'i Department of Land and Natural Resources 1990; Medeiros et al. 1991; Hawai'i Department of Land and Natural Resources 2015)	
	 Pig activity may eliminate some vegetation species from the ground, only allowing survival of epiphytic individuals (Hawai'i Department of Land and Natural Resources 1990) 	
	Pig activity also promotes the spread of invasive vegetation (Hawai'i Department of Land and Natural Resources 1990; Medeiros et al. 1991)	
	Pattern of exposure: Consistent across habitat	
Invasive/	Potential impacts on habitat	
problematic flammable grasses	 Invasive grasses (e.g., Holcus lanatus) and sedges (e.g., Kyllinga brevifolia) can become locally dominant in upland wetlands (Daehler 2005), particularly following repeated disturbance (e.g., pig rooting; Medeiros et al. 1991) 	
	 Invasive grasses can alter fire frequency and intensity, affecting nutrient cycling and persistence of native vegetation (Daehler 2005) 	
	Pattern of exposure: Localized – Kaʻau	
Invasive/	Potential impacts on habitat	
problematic trees & shrubs	 Upland wetlands are vulnerable to invasion by blackberry (Rubus argutus), strawberry guava (Psidium cattleianum) and soapbush (Clidemia hirta), which can displace native species (Hawai'i Department of Land and Natural Resources 1990) Pattern of exposure: Consistent across habitat 	

Adaptive Capacity

The adaptive capacity of upland wetlands on O'ahu is undermined by their small geographic extent, limited migration potential, and structural degradation by invasive species (Table 3). However, upland wetland vegetation is able to recover from low disturbance conditions and is resilient to variable water levels, although large changes in water availability will likely shift community composition. High societal support for management and location of one wetland within Natural Area Reserve boundaries may enhance management opportunities in the face of





climate change.

Table 3. Adaptive capacity factors that influence the ability of upland wetland habitats to adapt to projected future climate changes. Factors that receive a ranking of "High" enhance adaptive capacity for this habitat (+), while factors that receive a ranking of "Low" undermine adaptive capacity (-).

Adaptive capacity fa	actors Moderate adaptive capacity (moderate confidence)
Extent & integrity	+ Ka'ala Bog is structurally and functionally intact (Vuln. Assessment Workshop, pers. comm., 2016)
Low-moderate (high confidence)	+/- Ka'au Crater maintains functionality, but is structurally degraded (Vuln. Assessment Workshop, pers. comm., 2016)
	- O'ahu has only two upland wetlands and these wetlands cover only a small area (5.58 km², 1,378 acres; Van Rees & Reed 2014)
	- O'ahu has lost roughly 9% (0.55 km², 135 acres) of mid- to upper-elevation wetland area since human settlement (Van Rees & Reed 2014)
Habitat isolation	 Upland wetlands exist in forest openings and typically are not connected to other similar habitat types (Medeiros et al. 1991)
Moderate-high (high confidence)	- Geologic/water/atmospheric features serve as the primary barriers to habitat dispersal; upland wetlands have nowhere to shift to because they already exist at high elevations (Vuln. Assessment Workshop, pers. comm., 2016) and because their location is dependent on topography and geology (Vuln. Assessment Reviewers, pers. comm., 2017)
Resistance & recovery	+ Native bog vegetation appears resilient to invasion in the absence of disturbance (Loope et al. 1991)
Moderate (low confidence)	+ Vegetation has been shown to recover when ungulate disturbance is removed (Hawai'i Department of Land and Natural Resources 1990; Medeiros et al. 1991)
	+/- Vegetation is likely adapted to seasonal fluctuations in water availability, but significant community shifts are likely if O'ahu changes to a much wetter or much drier climate (Schubert 2012)
	- Native vegetation is not resilient to repeated disturbance (Medeiros et al. 1991)
Habitat diversity Moderate (moderate confidence)	+/- Upland wetlands host a variety of specialized and endemic species (Cuddihy 1988; Hawai'i Department of Land and Natural Resources 2015); restricted distributions may enhance the vulnerability of these unique species to climate and non-climate impacts (Sakai et al. 2002)
,	+/- Ka'ala Bog maintains many native species and is more diverse, although native species may not be well-adapted to drier conditions (Vuln. Assessment Workshop, pers. comm., 2016)
	- Ka'au Crater features mostly invasive species (Vuln. Assessment Workshop, pers. comm., 2016)
Management potential	+ Ka'ala Bog is protected within the Mount Ka'ala Natural Area Reserve, which may help buffer some climate and non-climate impacts (Hawai'i Department of Land and Natural Resources 1990)
Moderate (moderate confidence)	+ High societal support for conserving habitat: There is support from the





- conservation district and there is regulatory oversight (Vuln. Assessment Workshop, pers. comm., 2016)
- + Extreme events would have a moderate-high influence on societal support for managing and conserving habitat (Vuln. Assessment Workshop, pers. comm., 2016)
- +/- Low-moderate public value: Upland wetlands may be valued by hikers and hunters (Vuln. Assessment Workshop, pers. comm., 2016)
- +/- Low-moderate manager capacity/ability to cope with habitat impacts:
 Managers need more funding (Vuln. Assessment Workshop, pers. comm.,
 2016)
- +/- Low-moderate likelihood of alleviating climate impacts (Vuln. Assessment Workshop, pers. comm., 2016)

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Hawaiian Islands Climate Synthesis Project: Vulnerability Assessment Methods and Application

Defining Terms

Exposure: A measure of how much of a change in climate or climate-driven factors a resource is likely to experience (Glick et al. 2011).

Sensitivity: A measure of whether and how a resource is likely to be affected by a given change in climate or factors driven by climate (Glick et al. 2011).

Adaptive Capacity: The ability of a resource to accommodate or cope with climate change impacts with minimal disruption (Glick et al. 2011).

Vulnerability: A function of the sensitivity of a particular resource to climate changes, its exposure to those changes, and its capacity to adapt to those changes (IPCC 2007).

Vulnerability Assessment Model

The vulnerability assessment model applied in this process was developed by EcoAdapt² (Hutto et al. 2015, EcoAdapt 2014a, EcoAdapt 2014b, Kershner 2014), and includes evaluations of relative vulnerability by local stakeholders who have detailed knowledge about and/or expertise in the ecology, management, and threats to focal habitats and ecosystem services. Stakeholders evaluated vulnerability of each resource by discussing and answering a series of questions for sensitivity and adaptive capacity. Habitat exposure was evaluated by EcoAdapt using future climate projections from the scientific literature; ecosystem service exposure was evaluated by workshop participants using the climate impacts table provided by EcoAdapt. Each vulnerability component (i.e. sensitivity, adaptive capacity, and exposure) was divided into specific elements. For example, habitats included three elements for assessing sensitivity and five elements for adaptive capacity. Elements for each vulnerability component are described in more detail below.

Stakeholders assigned one of five rankings (High, Moderate-high, Moderate, Low-moderate, or Low) for sensitivity and adaptive capacity. Stakeholder-assigned rankings for each component were then converted into scores (High-5, Moderate-high-4, Moderate-3, Low-moderate-2, or Low-1) and the scores averaged (mean) to generate an overall score. For example, scores for each element of habitat sensitivity were averaged to generate an overall habitat sensitivity score. Scores for exposure were weighted less than scores for sensitivity and adaptive capacity; this was due to greater uncertainty about the magnitude and rate of future change. Sensitivity, adaptive capacity, and exposure scores were combined into an overall vulnerability score calculated as:

Vulnerability = [(Climate Exposure*0.5) x Sensitivity] - Adaptive Capacity

² Sensitivity and adaptive capacity elements were informed by Glick et al. 2011, Manomet Center for Conservation Sciences 2013, and Lawler 2010.





Elements for each component of vulnerability were also assigned one of three confidence rankings (High, Moderate, or Low). Confidence rankings were converted into scores (High-3, Moderate-2, or Low-1) and the scores averaged (mean) to generate an overall confidence score. These approximate confidence levels were based on the Manomet Center for Conservation Sciences (2013) 3-category scale, which collapsed the 5-category scale developed by Moss and Schneider (2000) for the IPCC Third Assessment Report. The vulnerability assessment model applied here assesses both the confidence associated with individual element rankings, and also uses these rankings to estimate the overall level of confidence for each component of vulnerability as well as overall vulnerability.

Rankings and scores presented should be considered measures of relative vulnerability and confidence (i.e. comparing the level of vulnerability between the focal resources evaluated in this project).

Vulnerability and confidence rankings and scores for a given element were supplemented with information from the scientific literature. The final vulnerability assessment summaries for a given resource include stakeholder-assigned rankings, confidence evaluations, and narratives summarizing expert opinions and information from the scientific literature.

Habitat & Ecosystem Service Elements

Sensitivity & Exposure (Applies to Habitats and Ecosystem Services)

- **1. Climate and Climate-Driven Factors:** e.g., air temperature, precipitation, freshwater temperature, sea surface temperature, sea level rise, soil moisture, altered streamflows, etc.
- **2. Disturbance Regimes:** e.g., wildfire, flooding, drought, insect and disease outbreaks, wind, etc.
- **3. Future Climate Exposure:** e.g., consideration of projected future climate changes (e.g., temperature and precipitation) as well as climate-driven changes (e.g., altered fire regimes, altered flow regimes, shifts in vegetation types). Experts were provided with a summary of historical, current, and projected future climate changes for the main Hawaiian Islands.
- **4. Non-Climate Stressors:** e.g., land-use conversion (e.g., residential or commercial development), agriculture and/or aquaculture, transportation corridors (e.g., roads, railroads, trails), water diversions, invasive and other problematic species, pollution and poisons, etc. For non-climate stressors, experts were asked to evaluate sensitivity, whether the habitat or ecosystem service is currently exposed to that stressor, and whether the pattern of exposure is widespread and/or consistent across the study area or is highly localized (e.g., exposure to aquaculture is highly localized but exposure to invasive grasses is often widespread).

Adaptive Capacity (Habitats)

- **1. Extent and Integrity:** e.g., habitats that occur in multiple locations vs. single, small areas; high integrity vs. degraded habitats
- **2. Habitat Isolation:** e.g., adjacent to other native habitat types vs. isolated habitats, barriers to dispersal (e.g., development, energy productions, roads, water diversions, etc.)





- **3. Resistance and Recovery:** e.g., *resistance* refers to the stasis of a habitat in the face of change, *recovery* refers to the ability to "bounce back" more quickly from stressors once they do occur
- **4. Habitat Diversity:** e.g., diversity of component native species and functional groups in the habitat
- **5. Management Potential:** e.g., ability of resource managers to alter the adaptive capacity and resilience of a habitat to climatic and non-climate stressors (societal value of habitats, ability to alleviate impacts)

Adaptive Capacity (Ecosystem Services)

1. Intrinsic Value and Management Potential: e.g., ability of managers to alter the adaptive capacity and resilience of a service to climatic and non-climate stressors (societal value of ecosystem services, ability to alleviate impacts)

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